1	SENATE FLOOR VERSION February 18, 2021
2	rebluary 10, 2021
3	COMMITTEE SUBSTITUTE FOR
4	SENATE BILL NO. 609 By: Coleman and Hall of the Senate
5	and
6	Hilbert of the House
7	HILDELC OF the House
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9	An Act relating to ad valorem tax; amending 68 O.S. 2011, Section 2902, as last amended by Section 1,
10	Chapter 258, O.S.L. 2019 (68 O.S. Supp. 2020, Section 2902), which relates to exemption for manufacturing
11	facilities; modifying definitions; adjusting certain investment requirement to inflation index; requiring
12	the Oklahoma Tax Commission to publish certain adjustments; adjusting wage threshold; requiring
13	wages exceed certain Quality Jobs Program Act requirements; authorizing the Oklahoma Tax Commission
14	to request verification; removing exceptions for failure to meet certain payroll requirements;
15	modifying certain classification; and providing an effective date.
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18	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
19	SECTION 1. AMENDATORY 68 O.S. 2011, Section 2902, as
20	last amended by Section 1, Chapter 258, O.S.L. 2019 (68 O.S. Supp.
21	2020, Section 2902), is amended to read as follows:
22	Section 2902. A. Except as otherwise provided by subsection H
23	of Section 3658 of this title pursuant to which the exemption
24	authorized by this section may not be claimed, a qualifying

1	manufacturing concern, as defined by Section 6B of Article X of the
2	Oklahoma Constitution, and as further defined herein, shall be
3	exempt from the levy of any ad valorem taxes upon new, expanded or
4	acquired manufacturing facilities, including facilities engaged in
5	research and development, for a period of five (5) years. The
6	provisions of Section 6B of Article X of the Oklahoma Constitution
7	requiring an existing facility to have been unoccupied for a period
8	of twelve (12) months prior to acquisition shall be construed as a
9	qualification for a facility to initially receive an exemption, and
10	shall not be deemed to be a qualification for that facility to
11	continue to receive an exemption in each of the four (4) years
12	following the initial year for which the exemption was granted.
13	Such facilities are hereby classified for the purposes of taxation
14	as provided in Section 22 of Article X of the Oklahoma Constitution.

- B. For purposes of this section, the following definitions shall apply:
- 1. "Manufacturing facilities" means facilities engaged in the mechanical or chemical transformation of materials or substances into new products and except as provided by paragraph $\frac{8}{6}$ of subsection C of this section shall include:
 - establishments which have received a manufacturer exemption permit pursuant to the provisions of Section 1359.2 of this title,

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1	b.	facilities, including repair and replacement parts,
2		primarily engaged in aircraft repair, building and
3		rebuilding whether or not on a factory basis,
4	С.	establishments primarily engaged in computer services
5		and data processing as defined under Industrial Group
6		Numbers 5112 and 5415, and U.S. Industry Number 334611
7		and 519130 of the NAICS Manual, latest revision, and
8		which derive at least fifty percent (50%) of their
9		annual gross revenues from the sale of a product or
10		service to an out-of-state buyer or consumer, and as
11		defined under Industrial Group Number 5142 of the
12		NAICS Manual, latest revision, which derive at least
13		eighty percent (80%) of their annual gross revenues
14		from the sale of a product or service to an out-of-
15		state buyer or consumer. Eligibility as a
16		manufacturing facility pursuant to this subparagraph
17		shall be established, subject to review by the
18		Oklahoma Tax Commission, by annually filing an
19		affidavit with the Tax Commission stating that the
20		facility so qualifies and such other information as
21		required by the Tax Commission. For purposes of
22		determining whether annual gross revenues are derived
23		from sales to out-of-state buyers, all sales to the

1		federal government shall be considered to be an out-
2		of-state buyer,
3	d.	for which facilities that the investment cost of the
4		construction, acquisition or expansion of the
5		manufacturing facility is Two Hundred Fifty Thousand
6		Dollars (\$250,000.00) Five Hundred Thousand Dollars
7		(\$500,000.00) or more with respect to assets placed
8		into service during calendar year 2022. For
9		subsequent calendar years, the investment required
10		shall be increased annually by a percentage equal to
11		the previous year's increase in the Consumer Price
12		Index-All Urban Consumers ("CPI-U") and such adjusted
13		amount shall be the required investment cost in order
14		to qualify for the exemption authorized by this
15		section. The Oklahoma Department of Commerce shall
16		determine the amount of the increase, if any, on
17		January 1 of each year. The Oklahoma Tax Commission
18		shall publish on its website at least annually the
19		adjusted dollar amount in order to qualify for the
20		exemption authorized by this section and shall include
21		the adjusted dollar amount in any of its relevant
22		forms or publications with respect to the exemption.
23		Provided, "investment cost" shall not include the cost

of direct replacement, refurbishment, repair or

1		maintenance of existing machinery or equipment, except
2		that "investment cost" shall include capital
3		expenditures for direct replacement, refurbishment,
4		repair or maintenance of existing machinery or
5		equipment that qualifies for depreciation and/or
6		amortization pursuant to the Internal Revenue Code of
7		1986, as amended, and such expenditures shall be
8		eligible as a part of an "expansion" that otherwise
9		qualifies under this section, and
10	е.	establishments primarily engaged in distribution as
11		defined under Industry Numbers 49311, 49312, 49313 and
12		49319 and Industry Sector Number 42 of the NAICS
13		Manual, latest revision, and which meet the following
14		qualifications:
15		(1) construction with an initial capital investment
16		of at least Five Million Dollars (\$5,000,000.00),
17		(2) employment of at least one hundred (100) full-
18		time-equivalent employees, as certified by the
19		Oklahoma Employment Security Commission,
20		(3) payment of wages or salaries to its employees at
21		a wage which equals or exceeds one hundred
22		seventy-five percent (175%) of the federally
23		mandated minimum wage, as certified by the
24		Oklahoma Employment Security Commission the

1		average wage requirements in the Oklahoma Quality
2		Jobs Program Act for the year in which the real
3		property was placed into service, and
4		(4) commencement of construction on or after November
5		1, 2007, with construction to be completed within
6		three (3) years from the date of the commencement
7		of construction <u>,</u>
8	<u>f.</u>	facilities engaged in the manufacturing, compounding,
9		processing or fabrication of materials into articles
10		of tangible personal property according to the special
11		order of a customer (custom order manufacturing) by
12		manufacturers classified as operating in North
13		American Industry Classification System (NAICS)
14		Sectors 32 and 33, but does not include such custom
15		order manufacturing by manufacturers classified in
16		other NAICS code sectors, and
17	g.	with respect to any entity making an application for
18		the exemption authorized by this section on or after
19		January 1, 2022, the establishment making application
20		for exempt treatment of real or personal property
21		acquired or improved beginning January 1, 2022, and
22		for any calendar year thereafter, the entity shall be
23		required to pay new direct jobs, as defined by Section
24		3603 of this title for purposes of the Oklahoma

Quality Jobs Program Act, an average annualized wage which equals or exceeds the average wage requirement in the Oklahoma Quality Jobs Program Act for the year in which the real or personal property was placed into service. The Oklahoma Tax Commission may request verification from the Oklahoma Department of Commerce that an establishment seeking an exemption for real or personal property pays an average annualized wage that equals or exceeds the average wage requirement in effect for the year in which the real or personal property was placed into service.

Eligibility as a manufacturing facility pursuant to this subparagraph shall be established, subject to review by the Tax Commission, by annually filing an affidavit with the Tax Commission stating that the facility so qualifies and containing such other information as required by the Tax Commission.

Provided, eating and drinking places, as well as other retail establishments, shall not qualify as manufacturing facilities for purposes of this section, nor shall centrally assessed properties.

Eligibility as a manufacturing facility pursuant to this subparagraph shall be established, subject to review by the Tax Commission, by annually filing an application with the Tax Commission stating that the facility so qualifies and containing such other information as required by the Tax Commission;

- 2. "Facility" and "facilities", except as otherwise provided by 1 this paragraph, means and includes the land, buildings, structures, 2 3 and improvements used directly and exclusively in the manufacturing process. Effective January 1, 2022, and for each calendar year 4 5 thereafter, for establishments which have received a manufacturer exemption permit pursuant to the provisions of Section 1359.2 of 6 this title, or facilities engaged in manufacturing activities 7 defined or classified in the NAICS Manual under Industry Nos. 311111 8 9 through 339999, inclusive, but for no other establishments, facility 10 and facilities means and includes the land, buildings, structures, 11 improvements, machinery, fixtures, equipment and other personal 12 property used directly and exclusively in the manufacturing process; 13 and
 - 3. "Research and development" means activities directly related to and conducted for the purpose of discovering, enhancing, increasing or improving future or existing products or processes or productivity.
 - C. The following provisions shall apply:
 - 1. A manufacturing concern shall be entitled to the exemption herein provided for each new manufacturing facility constructed, each existing manufacturing facility acquired and the expansion of existing manufacturing facilities on the same site, as such terms are defined by Section 6B of Article X of the Oklahoma Constitution and by this section;

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2. Except as otherwise provided in paragraph 5 of this
subsection, no No manufacturing concern shall receive more than one
five-year exemption for any one manufacturing facility unless the
expansion which qualifies the manufacturing facility for an
additional five-year exemption meets the requirements of paragraph 4
of this subsection and the employment level established for any
previous exemption is maintained;

- 3. Any exemption as to the expansion of an existing manufacturing facility shall be limited to the increase in ad valorem taxes directly attributable to the expansion;
- 4. Except as provided in paragraphs 5 and 6 of this subsection, all All initial applications for any exemption for a new, acquired or expanded manufacturing facility shall be granted only if:
 - a. there is a net increase in annualized base payroll over the initial payroll of at least Two Hundred Fifty Thousand Dollars (\$250,000.00) if the facility is located in a county with a population of fewer than seventy-five thousand (75,000), according to the most recent Federal Decennial Census, while maintaining or increasing base payroll in subsequent years, or at least One Million Dollars (\$1,000,000.00) if the facility is located in a county with a population of seventy-five thousand (75,000) or more, according to the most recent Federal Decennial Census, while

1 maintaining or increasing base payroll in subsequent years; provided the payroll requirement of this 2 3 subparagraph shall be waived for claims for exemptions, including claims previously denied or on 4 5 appeal on March 3, 2010, for all initial applications for exemption filed on or after January 1, 2004, and 6 on or before March 31, 2009, and all subsequent annual 7 exemption applications filed related to the initial 9 application for exemption, for an applicant, if the 10 facility has been located in Oklahoma for at least 11 fifteen (15) years engaged in marine engine 12 manufacturing as defined under U.S. Industry Number 333618 of the NAICS Manual, latest revision, and has 13 maintained an average employment of five hundred (500) 14 15 or more full-time-equivalent employees over a ten-year period. Any applicant that qualifies for the payroll 16 requirement waiver as outlined in the previous 17 sentence and subsequently closes its Oklahoma 18 manufacturing plant prior to January 1, 2012, may be 19 disqualified for exemption and subject to recapture. 20 For an applicant engaged in paperboard manufacturing 21 as defined under U.S. Industry Number 322130 of the 22 NAICS Manual, latest revision, union master payouts 23 paid by the buyer of the facility to specified 24

individuals employed by the facility at the time of purchase, as specified under the purchase agreement, shall be excluded from payroll for purposes of this section.

In order to provide certainty with respect to investments in manufacturing facilities pertaining to all initial applications for exemption filed on or after January 1, 2016, the following definitions shall apply:

- (1) "base payroll" shall mean total payroll adjusted for any nonrecurring bonuses, exercise of stock option or stock rights and other nonrecurring, extraordinary items included in total payroll, and
- (2) "initial payroll" shall mean base payroll for the year immediately preceding the initial construction, acquisition or expansion.

The Tax Commission shall verify payroll information through the Oklahoma Employment Security Commission by using reports from the Oklahoma Employment Security Commission for the calendar year immediately preceding the year for which initial application is made for base-line payroll, which must be maintained or increased for each subsequent year; provided, a

1 manufacturing facility shall have the option of excluding from its payroll, for purposes of this 2 3 section: payments to sole proprietors, members 4 i. 5 of a partnership, members of a limited liability company who own at least ten 6 percent (10%) of the capital of the 7 limited liability company or 9 stockholder-employees of a corporation 10 who own at least ten percent (10%) of 11 the stock in the corporation, and 12 ii. any nonrecurring bonuses, exercise of 13 stock option or stock rights or other nonrecurring, extraordinary items 14 included in total payroll numbers as 15 reported by the Oklahoma Employment 16 17 Security Commission. A manufacturing facility electing either option shall 18 indicate such election upon its 19 20 application for an exemption under this section. Any manufacturing facility 21 electing either option shall submit 22 such information as the Tax Commission 23 may require in order to verify payroll 24

information. Payroll information

submitted pursuant to the provisions of

this paragraph shall be submitted to

the Tax Commission and shall be subject

to the provisions of Section 205 of

b. the facility offers, or will offer within one hundred eighty (180) days of the date of employment, a basic health benefits plan to the full-time-equivalent employees of the facility, which is determined by the Department of Commerce to consist of the elements specified in subparagraph b of paragraph 1 of subsection A of Section 3603 of this title or elements substantially equivalent thereto.

this title, and

For purposes of this section, calculation of the amount of increased base payroll shall be measured from the start of initial construction or expansion to the completion of such construction or expansion or for three (3) years from the start of initial construction or expansion, whichever occurs first. The amount of increased base payroll shall include payroll for full-time-equivalent employees in this state who are employed by an entity other than the facility which has previously or is currently qualified to receive an exemption pursuant to the provisions of this section and who are leased or otherwise provided to the facility, if

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such employment did not exist in this state prior to the start of initial construction or expansion of the facility. The manufacturing concern shall submit an affidavit to the Tax Commission, signed by an officer, stating that the construction, acquisition or expansion of the facility will result in a net increase in the annualized base payroll as required by this paragraph and that full-time-equivalent employees of the facility are or will be offered a basic health benefits plan as required by this paragraph. If, after the completion of such construction or expansion or after three (3) years from the start of initial construction or expansion, whichever occurs first, the construction, acquisition or expansion has not resulted in a net increase in the amount of annualized base payroll, if required, or any other qualification specified in this paragraph has not been met, the manufacturing concern shall pay an amount equal to the amount of any exemption granted, including penalties and interest thereon, to the Tax Commission for deposit to the Ad Valorem Reimbursement Fund; 5. If a facility fails to meet the base payroll requirement of

5. If a facility fails to meet the base payroll requirement of subparagraph a of paragraph 4 of this subsection, the payroll requirement shall be waived for claims for exemptions, including claims previously denied or on appeal on June 1, 2009, for all initial applications for exemption filed on or after January 1, 2004, and on or before March 31, 2009, and all subsequent annual

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1	exemption applications filed related to such initial application for
2	exemption, for an applicant, if the facility:
3	a. has been located for at least five (5) years as of
4	March 31, 2009, in a county in Oklahoma with a
5	population of six hundred thousand (600,000) or more,
6	b. is owned by an applicant that has been engaged in
7	manufacturing as defined under U.S. Industry Numbers
8	323110, 323111, 323121 and 323122 of the NAICS Manual,
9	latest revision,
10	c. is owned by an applicant that maintains a workforce of
11	at least three hundred (300) employees on June 1,
12	2009,
13	d. is owned by an applicant that has filed multiple
14	applications for exemption pursuant to this section,
15	and
16	e. is owned by an applicant that operates at least one
17	facility in this state of at least seven hundred
18	thirty thousand (730,000) square feet on June 1, 2009.
19	In the event that any applicant obtaining a waiver of the payroll
20	requirement pursuant to this paragraph ceases to operate all of its
21	facilities in this state on or before a date that is four (4) years
22	after any initial application for an exemption is filed by such
23	applicant, all sums of property taxes exempted under this paragraph
24	through a waiver of the payroll requirement that relate to such

application shall become due and payable as if such sums were assessed in the year in which the applicant ceases to operate all of its facilities in the state;

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6. Any new, acquired or expanded automotive final assembly manufacturing facility which does not meet the requirements of paragraph 4 of this subsection shall be granted an exemption only if all other requirements of this section are met and only if the investment cost of the construction, acquisition or expansion of the manufacturing facility is Three Hundred Million Dollars (\$300,000,000.00) or more and the manufacturing facility retains an average employment of one thousand seven hundred fifty (1,750) or more full-time-equivalent employees in the year in which the exemption is initially granted and in each of the four (4) subsequent years only if an average employment of one thousand seven hundred fifty (1,750) or more full-time-equivalent employees is maintained in the subsequent year. Any property installed to replace property damaged by the tornado or natural disaster that occurred May 8, 2003, may continue to receive the exemption provided in this paragraph for the full five-year period based on the value of the previously qualifying assets as of January 1, 2003. The exemption shall continue in effect as long as all other qualifications in this paragraph are met. If the average employment of one thousand seven hundred fifty (1,750) or more full-timeequivalent employees is reduced as a result of temporary layoffs

because of a tornado or natural disaster on May 8, 2003, then the
average employment requirement shall be waived for year 2003 of the
exemption period. Calculation of the number of employees shall be
made in the same manner as required under Section 2357.4 of this
title for an investment tax credit. As used in this paragraph,
"expand" and "expansion" shall mean and include any increase to the
size or scope of a facility as well as any renovation, restoration,
replacement or remodeling of a facility which permits the
manufacturing of a new or redesigned product;

7. Any new, acquired, or expanded computer data processing, data preparation, or information processing services provider classified in Industrial Group Number 7374 of the SIC Manual, latest revision, and U.S. Industry Number 514210 518210 of the North American Industrial Classification System (NAICS) Manual, latest 2017 revision, may apply for exemptions under this section for each year in which new, acquired, or expanded capital improvements to the facility are made if:

a. there is a net increase in annualized payroll of the applicant at any facility or facilities of the applicant in this state of at least Two Hundred Fifty Thousand Dollars (\$250,000.00), which is attributable to the capital improvements, or a net increase of Seven Million Dollars (\$7,000,000.00) or more in capital improvements, while maintaining or increasing

payroll at the facility or facilities in this state
which are included in the application, and

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- b. the facility offers, or will offer within one hundred eighty (180) days of the date of employment of new employees attributable to the capital improvements, a basic health benefits plan to the full-time-equivalent employees of the facility, which is determined by the Department of Commerce to consist of the elements specified in subparagraph b of paragraph 1 of subsection A of Section 3603 of this title or elements substantially equivalent thereto;
- 8. 6. Effective January 1, 2017, an entity engaged in electric power generation by means of wind, as described by the North American Industry Classification System, No. 221119, shall not be defined as a qualifying manufacturing concern for purposes of the exemption otherwise authorized pursuant to Section 6B of Article X of the Oklahoma Constitution or qualify as a "manufacturing facility" as defined in this section. No initial application for exemption shall be filed by or accepted from an entity engaged in electric power generation by means of wind on or after January 1, 2018; and
- 9. 7. An entity or applicant engaged in an industry as defined under U.S. Industry Number 324110 of the NAICS Manual, latest revision, which has applied for or been granted an exemption for a

time period which began on or after calendar year 2012 and before calendar year 2016 but which did not meet the payroll requirements of subparagraph a of paragraph 4 of this subsection because of nonrecurring bonuses, exercise of stock option or stock rights or other nonrecurring, extraordinary items included in total payroll in the previous year, shall be allowed an exemption, beginning with calendar year 2016, for the number of years, including the calendar year for which the exemption was denied, remaining in the entity's five-year exemption period, provided such entity attains or increases payroll at or above the initial or base payroll established for the exemption.

- D. 1. Except as provided in paragraph 2 of this subsection, the five-year period of exemption from ad valorem taxes for any qualifying manufacturing facility property shall begin on January 1 following the initial qualifying use of the property in the manufacturing process.
- 2. The five-year period of exemption from ad valorem taxes for any qualifying manufacturing facility, as specified in subparagraphs a and b of this paragraph, which is located within a tax incentive district created pursuant to the Local Development Act by a county having a population of at least five hundred thousand (500,000), according to the most recent Federal Decennial Census, shall begin on January 1 following the expiration or termination of the ad valorem exemption, abatement, or other incentive provided through

the tax incentive district. Facilities qualifying pursuant to this subsection shall include:

- a. a manufacturing facility as defined in subparagraph c of paragraph 1 of subsection B of this section, and
- b. an establishment primarily engaged in distribution as defined under Industry Number 49311 of the North American Industry Classification System for which the initial capital investment was at least One Hundred Eighty Million Dollars (\$180,000,000.00); provided, that the qualifying job creation and depreciable property investment occurred prior to calendar year 2017 but not earlier than calendar year 2013.
- E. Any person, firm or corporation claiming the exemption herein provided for shall file each year for which exemption is claimed, an application therefor with the county assessor of the county in which the new, expanded or acquired facility is located. The application shall be on a form or forms prescribed by the Tax Commission, and shall be filed on or before March 15, except as provided in Section 2902.1 of this title, of each year in which the facility desires to take the exemption or within thirty (30) days from and after receipt by such person, firm or corporation of notice of valuation increase, whichever is later. In a case where completion of the facility or facilities will occur after January 1 of a given year, a facility may apply to claim the ad valorem tax

- exemption for that year. If such facility is found to be qualified for exemption, the ad valorem tax exemption provided for herein shall be granted for that entire year and shall apply to the ad valorem valuation as of January 1 of that given year. For applicants which qualify under the provisions of subparagraph b of paragraph 1 of subsection B of this section, the application shall include a copy of the affidavit and any other information required
 - The application shall be examined by the county assessor and approved or rejected in the same manner as provided by law for approval or rejection of claims for homestead exemptions. taxpayer shall have the same right of review by and appeal from the county board of equalization, in the same manner and subject to the same requirements as provided by law for review and appeals concerning homestead exemption claims. Approved applications shall be filed by the county assessor with the Tax Commission no later than June 15, except as provided in Section 2902.1 of this title, of the year in which the facility desires to take the exemption. Incomplete applications and applications filed after June 15 will be declared null and void by the Tax Commission. In the event that a taxpayer qualified to receive an exemption pursuant to the provisions of this section shall make payment of ad valorem taxes in excess of the amount due, the county treasurer shall have the authority to credit the taxpayer's real or personal property tax

to be filed with the Tax Commission.

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1	overpayment against current taxes due. The county treasurer may
2	establish a schedule of up to five (5) years of credit to resolve
3	the overpayment.
4	G. Nothing herein shall in any manner affect, alter or impair
5	any law relating to the assessment of property, and all property,
6	real or personal, which may be entitled to exemption hereunder shall
7	be valued and assessed as is other like property and as provided by
8	law. The valuation and assessment of property for which an
9	exemption is granted hereunder shall be performed by the Tax
10	Commission.
11	H. The Tax Commission shall have the authority and duty to
12	prescribe forms and to promulgate rules as may be necessary to carry
13	out and administer the terms and provisions of this section.
14	SECTION 2. This act shall become effective November 1, 2021.
15	COMMITTEE REPORT BY: COMMITTEE ON APPROPRIATIONS February 18, 2021 - DO PASS AS AMENDED
16	replualy 10, 2021 DO TASS AS AMENDED
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